

CIV. EMPLOYEES - PANWAY

DECLASSIFIED
Authority NND 882078

DECLASSIFIED
Authority NND 883078



Division of Policy

TO: Director, RFD
FROM: Chief, S. Bureau
DATE: 1 Feb 48

Request approval of attached policy

E. S. P.

TO: Director, RFD
FROM: Chief, S. Bureau
DATE: 6 Feb 48

Approved

H. H. M.

TO: Director, RFD
DATE: 16 Nov 48

CIVILIAN EMPLOYEES

ON

PANAY

Explanation: The following government construction on Panay were started about 5 September 1941 and work was suspended 5 May 1942 by order of the U.S.

Construction of Leasing Fields on Panay began in January 1942 and were located in the following provinces:

- In Iloilo provinces:
 - Escalante
 - Casta Barbara
 - Idara
- In Cebu provinces:
 - Imberao
 - Pilar
- In Antique provinces:
 - San Jose

Work started on above fields in January 1942. Construction of these fields were never completed. Civilian employees were not working at all fields at time of investigation.

American Civilian Mining Engineers were construction engineers. All technical work in the field was under the supervision of American civilians.

American civilians only were on per diem or salary basis and were paid from the finance officers of the Sixt Division.

GSXRP

Proposal of Policy.

(2) FROM: Civilian Section

TO: Director, RPD
THRU: Chief, Adj Branch
(PA-AUS-Civ)

DATE: 1 Feb 46

Request approval of attached policy.

R. E. P.

(2) FROM: Director, Rec Pers Div TO: Civilian Section DATE: 6 Feb 46

(3) Approved.

M. H. M.

(1) FROM: Civilian Section TO: Director, RPD DATE: 16 Nov 45

Problem: Determination of civilian employees on Panay, P.I., under Missing Persons Act.

Discussion: The following contonement construction on Panay were started about 5 September 1941 and work was suspended approximately 15 December 1941 by order of the C.G., 61st Div P.A.

Anilao
Dingle
Pototan

Construction of Landing Fields on Panay began in January 1942 and were located in the following provinces:

In Iloilo province:

Mandurriao
Santa Barbara
Sara

In Capiz province:

Dumarao
Pilar

In Antique province:

San Jose

Work started on above fields in January 1942.
Construction of these fields were never completed.
Civilian employees were not working at all fields at time of Japanese invasion.

American Civilian Mining Engineers were construction engineers.
All technical work in the field was under the supervision of American civilians.

American civilians only were on per annum or monthly basis and were paid thru the Finance officers of the 61st Division.

All laborers were casually hired on a daily basis.
Payments to civilians employees (less American Civilians supervisors paid by 61st Division Finance Officer) were paid by Provincial or City Treasurers with monies furnished by USAFFE disbursing officers.

Employees were hired and fired on the basis of existing requirements for laborers.

Employees may have worked on more than one field.

BASIC: C/S fm Civ Sect. to Dir. Rec Pers Div.
dtd 16 Nov 45, subject: "Policy".

No determination can be made as to the number of times an individual employee may be hired and released from employment. For example: One day 5,000 workers would be needed, the next day 3,000 required. All surplus workers would be discharged. However, the following week it is possible the discharged workers would be hired.

Estimated 30,000 employees in Panay are involved by this policy.

Recommendation:

1. That all contonement construction employees at Anilao, Dingle and Pototan be determined negative, casually employed or intermittant work suspended.

2. That employees of all Landing Strips on Panay be determined negative - casual employment.

Except: Where sufficient evidence is furnished to prove claimant is a permanent War Department employee on a per annum basis.

3. That any Landing Strip on Panay inadvertently omitted in basic communication may be adjudicated under this policy.

Conclusion:

It is believed employees on Panay may come under Negative P. A. employees. However, due to the questionable decision and legal aspects involved in this determination, it is believed that a blanket decision of casual employment would suffice to eliminate these claims.

J. T. K.
